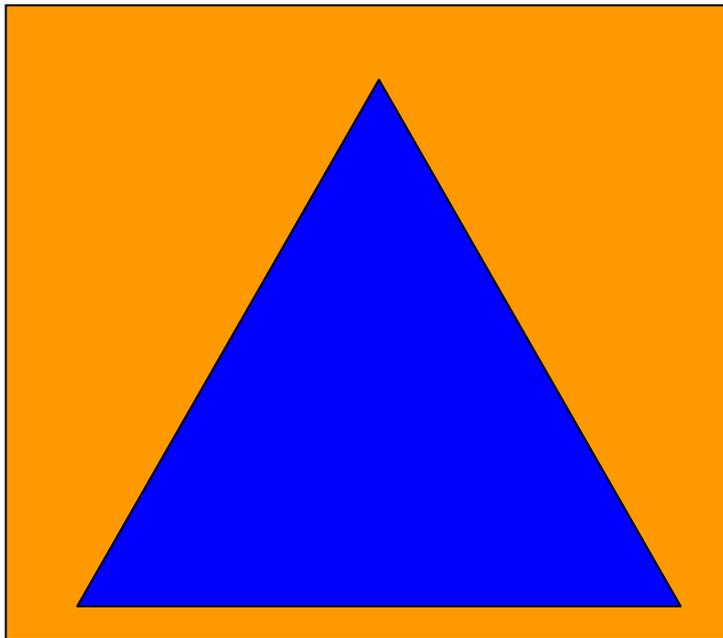


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# Fuchu City Civil Protection Plan

Preparing Against Armed Attacks and Major Terrorist Threats



This is a special international emblem used to symbolize civil defense organizations, and their personnel, buildings, materials and civilian shelters as represented by the equilateral blue triangle on the orange background. The use of this symbol has been in effect since the First Additional Protocol to the Geneva Conventions of 1949.



**CITY OF FUCHU**

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# Fuchu City Civil Protection Plan

“Civil protection” means ensuring the safety of civilian life and property in the event of an armed attack or major terrorist threat, based on legislation enacted in September 2004 entitled “the Law Concerning the Measures for Protection of the People in Armed Attack Situations, etc.” (Civil Protection Law).

In the event that one of the above-mentioned events occurs, measures related to evacuation, relief operations, and damage minimization will be carried out in accordance with the fundamental policy laid out by the Japanese government, through the cooperation of wards, municipalities, and administrative divisions on a national level.

The Fuchu City Civil Protection Plan was established in January 2007 to rapidly and precisely implement measures to protect the civil population against armed attacks by overseas forces and major terrorist acts. Countermeasure systems for earthquakes and other natural disasters are covered by this plan.

## Civil Protection Plan – Key Aspects

### 1) Potential Emergencies

Potential emergencies including armed attacks and large-scale acts of terrorism.

### 2) Emergency Preparedness

All necessary preparations, evacuation and relief efforts to be carried out by Fuchu City organizations and bodies.

### 3) Response Measures for Armed Attacks

Rapidly implemented measures to repair damage due to armed attacks.

### 4) Restoration / Rehabilitation

Evacuation and relief efforts to be carried out by Fuchu City bodies in the event of an armed attack.

### 5) Response Measures for Large Scale Acts of Terrorism and Other Emergencies

Response measures to deal with large-scale acts of terrorism in the face of the rising numbers of terrorist acts being carried out on major cities around the world.

## Potential Emergencies – Threats to the Public

The following list describes hypothesized emergencies and categorizes them according to their type and scale.

Armed Attack	<ul style="list-style-type: none"><li>① Landing of invading forces</li><li>② Guerilla or special forces attack</li><li>③ Ballistic missile attack</li><li>④ Air strike</li></ul>
Responses to deal with Large-Scale Terrorist Attacks and other Emergencies	<ul style="list-style-type: none"><li>① Attack on facilities where hazardous substances are stored, including gas storage facilities.</li><li>② Attack on facilities where large crowds are present, including train stations and trains.</li><li>③ Attack using substances designed to cause widespread death and injury, including chemical weapons such as sarin gas.</li><li>④ Attack using modes of transportation, including suicide aircraft attacks.</li></ul>

The Fuchu City government will implement the following disaster prevention measures and preparation activities in order to accurately and rapidly evacuate its citizens and provide relief in the event of an emergency.

### Development of Systems

A 24-hour response system will be created under which staff will promptly gather when necessary. This system will be used to ensure an immediate response in the event of an armed attack or large scale terrorist act that is underway or looks likely to commence soon.

### Development of Cooperation Systems with Various Institutions

The Fuchu City government will develop systems of mutual cooperation on a nationwide scale that involve the national government, the Tokyo metropolitan government, wards and municipalities, designated institutions, designated local public bodies and other relevant organizations, and bodies that will facilitate the implementation of civil protection measures.

### Ensuring Communications

The Fuchu City government will develop and ensure the provision of an emergency communication system to facilitate the rapid and accurate implementation of civil protection measures.

### Ensuring the Development of Information Gathering/Furnishing Systems

The Fuchu City government will develop a system that allows for the gathering and processing of information concerning the state of an armed attack, the state of the civil protection measures being carried out, and the state of the damaged caused and other matters, and provides information to various relevant organizations and the general public in a timely and appropriate manner.

### Development of the Warning Dissemination System

The Fuchu City government will determine the method of communicating with citizens and all relevant institutions after receiving a warning message from the Tokyo governor. The warning mechanisms will be widely publicized among citizens and the relevant institutions prior to the occurrence of the emergency.



Disaster counter-measures training at the Management Headquarters

### Provision of a Special Emblem

The Fuchu City government will develop a system that allows for the provision of a special emblem and identification papers, as stipulated in the Geneva Convention and the First Additional Protocol to the Geneva Convention, for use at the time of an armed attack. This internationally recognized emblem will be provided to all persons and collaborators involved in carrying out civil protection measures, and to all relevant facilities, vehicles, ships, and aircraft so that they can be easily distinguished in the event of an emergency.

### Evacuation Preparations

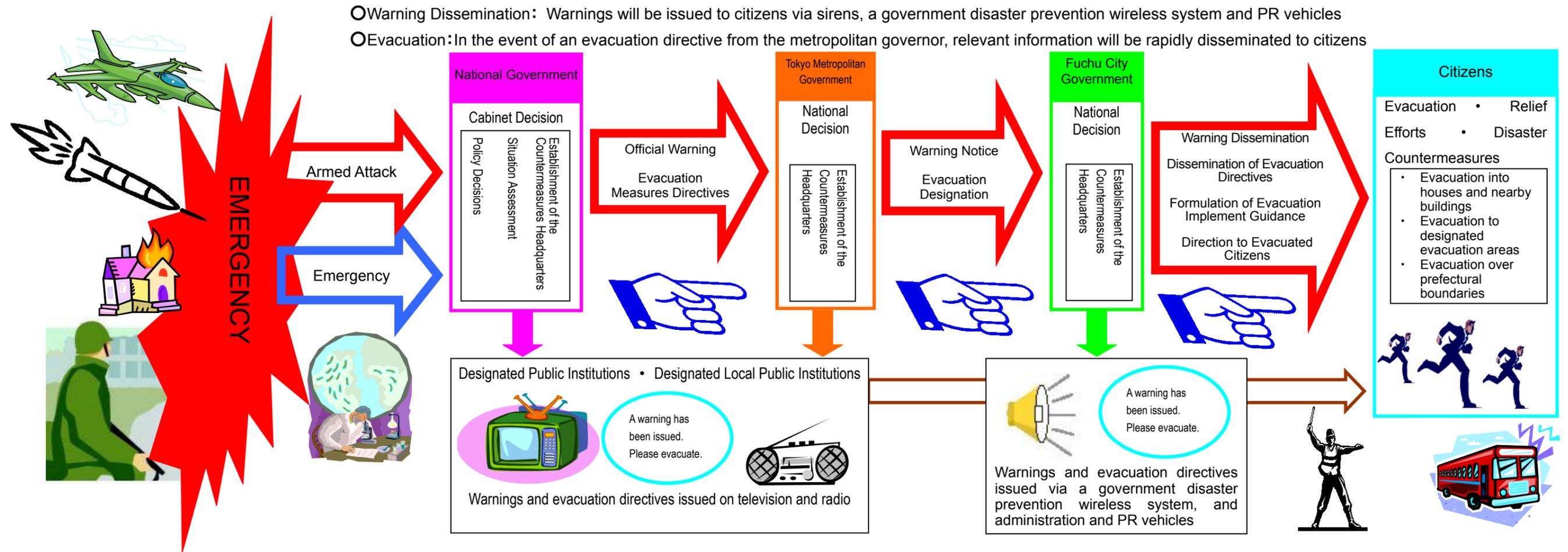
In order for citizens to be rapidly evacuated in the event of an emergency, the Fuchu City government, in collaboration with the Tokyo metropolitan area, will prepare all necessary fundamental information, including housing maps, lists of road networks and evacuation facilities, and evacuation guide patterns.

### Development and Storage of Goods and Materials

As a general rule, all necessary emergency goods and materials for civil evacuation and relief efforts will serve the dual functions of civil protection measures and disaster preparedness.

## Response Measures to Armed Attacks (Evacuation of Citizens and Relief) Evacuation to Safe Facilities Supplied with the Necessities for Lodging

Fuchu City established the Citizen Protection Countermeasures Headquarters (Chief of the Headquarters: Mayor of Fuchu City) in order to ensure the safety of citizens through cooperation with the relevant national and Tokyo metropolitan institutions.



### Information Will Provide a Lifeline

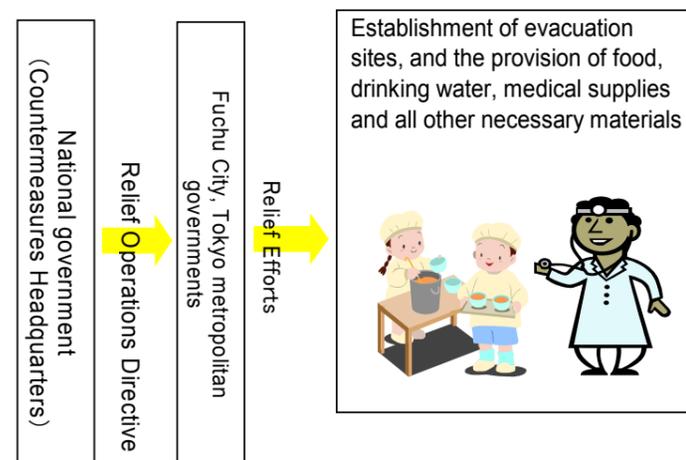
Accurate information will provide a lifeline during a time-pressed evacuation process

- ◎ The Fuchu City government will make every effort to communicate accurate information to the public as quickly as possible.
  - In order to prevent panic at large scale assembly facilities, information will be communicated to the public through a management representative.
  - Information will be passed on to persons living alone, the elderly and other persons who require special forethought, by local residents and local communities working together.
- ◎ Act based on Accurate Information
  - Follow directives given on the television and radio calmly and sensibly.
  - Call out to others in the neighbourhood.

Note: During the Great Kanto Earthquake of 1923, many lives were lost due to groundless rumor and panic. In a time of crisis, composure is vital.

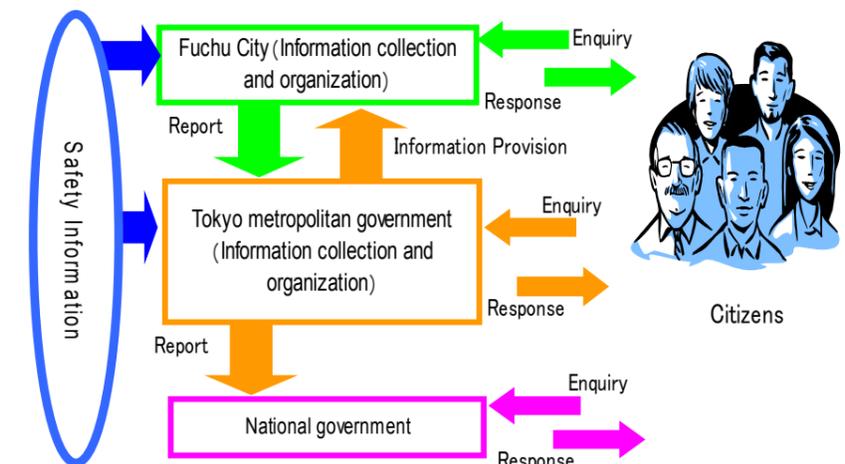
### Relief Operations for the Evacuation of Citizens

In order to support citizens in the evacuation process, Fuchu City, in collaboration with Tokyo metropolitan government, will establish evacuation sites, and provide food, drinking water, medical supplies and all other necessary materials for life at evacuation sites.



### Collection and Provision of Safety Information

The National, Tokyo metropolitan and Fuchu City governments will rapidly provide safety information in response to enquiries made by citizens and will protect personal information.



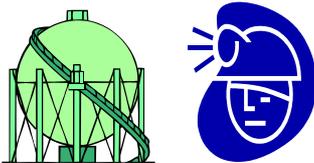
Note: Civil protection measures apply to all people residing or staying in Fuchu City, including those commuting to work or school, sightseers and foreigners.

## Minimizing Damage Guaranteeing the Safety of Facilities and Relief for Victims

Fuchu City will collaborate with the Tokyo metropolitan government, the national government, and facility managers to ensure that any damage caused by an armed attack or other incidents is minimized as much as possible. The following measures will be taken:



Guarantee the safety of electric/gas and water/railway facilities, increase security, determine no-go areas.



Prohibition and restrictions will be imposed upon manufacturing firms in locations where hazardous or toxic substances, poisons or high pressure gas are handled.



Warning zones will be established and entry to the zones will be restricted or prohibited, and displacement measures will be implemented to deter invaders.



Fire fighting, rescue and emergency activities will be carried out.

## Response Measures for Large Scale Acts of Terrorism and Other Emergencies

The Tokyo Metropolitan Civil Protection Plan was created to strengthen the response to terrorist acts such as those that have been carried out in recent years in major cities around the globe. The Fuchu City government will build on this plan to deal with acts of terror and other emergencies in Fuchu City.

### ◆ Strengthening the Initial Response

To enable the rapid implementation of relief, evacuation of citizens and carrying out of other relevant tasks in the event of an emergency such as terrorist attack, the Fuchu City government will strengthen its initial response system at Fuchu City government-managed facilities, large scale assembly facilities (event/sporting facilities and terminal stations) and lifeline facilities.

### ◆ Monitoring Crisis Information during Times of Peace

The Fuchu City government will make every effort to keep abreast of indications of terrorist acts and other crisis information, and will release warnings when necessary.



### ◆ Dealing with Various Patterns of Large-Scale Terrorism

In order to respond to various patterns of large-scale terrorism, including attacks on sites that handle hazardous materials and large-scale assembly facilities, attacks using substances designed to cause widespread death and injury (dirty bombs, biological and chemical agents), and attacks using modes of transport, decisions will be made on how best to be prepared, what possible ill effects could be produced by the various means of attack and what points should be considered in such situations.

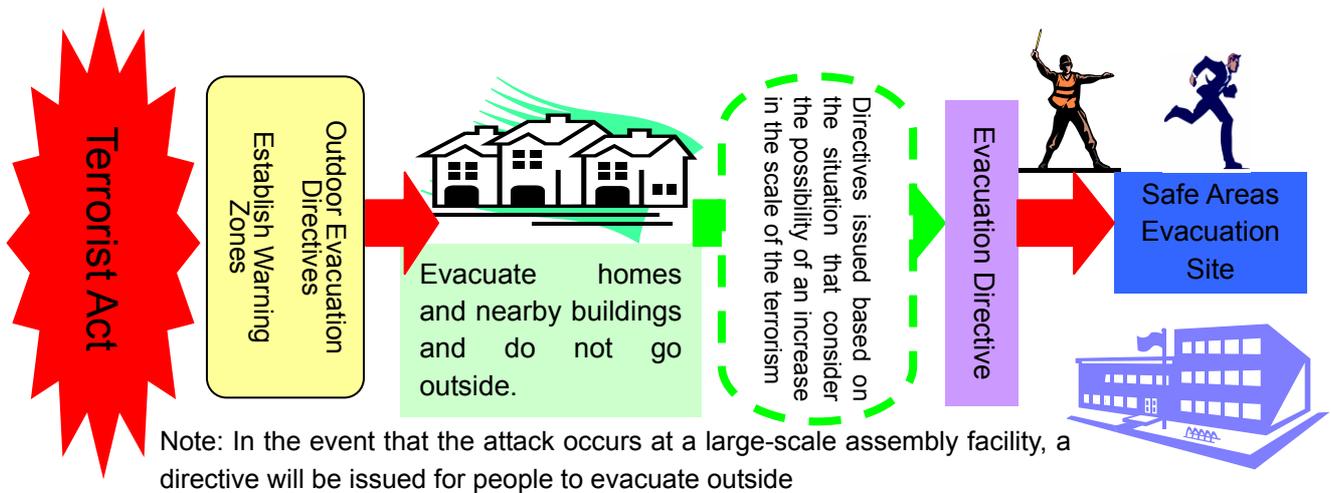
### ◆ Preparation of an Emergency Response Manual

In order to respond to various patterns of terrorist attack, the Fuchu City government will produce a manual that will be based on the Tokyo Metropolitan Government Response Manual but will be adapted to ensure the best possible response in Fuchu City.

◆ Responding to Acts of Terror and other Emergencies

In the event of a terrorist attack or another emergency, the Fuchu City government, irrespective of whether or not there is any municipal countermeasures headquarters for emergencies established by the national government, will establish an on-site communications facility for close contact and collaboration with the Tokyo metropolitan government, police, fire department, self-defence forces and other relevant institutions to facilitate a comprehensive initial response that will include the evacuation of citizens, relief efforts and measures to deal with the damage caused.

**Evacuation Scenario** (Example: A sudden outdoor terrorist attack employing chemical weapons)



**Regional Cooperation Is Essential for Civil Protection**

Cooperation from all members of the regional community is essential for the implementation of the Civil Protection Plan. Take care to protect not only yourself, but also those around you.

Requests for Citizens	Requests for Businesspeople
<ul style="list-style-type: none"> <li>○ Please take part in the training events organized by the Fuchu City and Tokyo metropolitan governments</li> <li>○ Please report any suspicious persons or objects to the police or a fire station immediately</li> <li>◆ Please make every effort to help those who need assistance, such as the elderly and disabled, during evacuation.</li> <li>◆ Please cooperate in the distribution of food and drink provided by Fuchu City and the Tokyo metropolitan governments at evacuation sites.</li> </ul>	<ul style="list-style-type: none"> <li>◆ Please ensure that you have a strong crisis management system.</li> <li>◆ Please carry out any necessary information dissemination and provide evacuation guidance to employees and persons at facilities if a warning or evacuation directive is announced.</li> <li>◆ Please cooperate with emergency evacuation efforts in the event of a sudden outdoor event that necessitates an evacuation into facilities.</li> </ul>

Collaboration with the Civil Protection Plan will not be enforced, but will be entrusted to citizens to carry out. The Tokyo metropolitan and Fuchu City governments will endeavour to ensure the safety of all citizens who cooperate with the Civil Protection Plan

## Citizens' Protection – Q&A

### Q Will an alarm sound in the event of an emergency?

A The Fuchu City government disaster prevention wireless system and other media will be used to sound a warning siren in order to alert people to the occurrence or anticipated occurrence of an emergency. The sound of the siren can be heard on the Cabinet Secretariat Civil Protection Portal Site (details are below).

Should a warning be issued, please confirm all relevant information, including information broadcast over the wireless system, and listen for information on the television and radio.

### Q What should households do?

A Households should basically prepare in the same way as they do for an earthquake. Please be sure to have items at hand such as a portable radio, a flashlight, a sufficient food and water supply for several days, and identifying documents such as a driver's license and health insurance card.

### Q Will the freedom and rights of residents be protected?

A The freedom and rights of residents guaranteed by the constitution will be strictly adhered to during the implementation of the Civil Protection Plan. Even in the event of restrictions being imposed, they will be kept to the necessary minimum and measures will be taken to ensure the fair and appropriate treatment of civilians.

In addition, redress will be made for any loss of rights or benefits, with compensation offered for losses incurred when land, etc. is utilized.

### The Fuchu City Civil Protection Plan is available at the following locations

- Municipal Information Office (3rd floor of the City Office at the West Government Building)
- Fuchu City Website: <http://www.city.fuchu.tokyo.jp/>

### The Tokyo Metropolitan Civil Protection Plan is available at the following locations

- Information Office for Tokyo Metropolitan Residents (3rd floor, north side of the Tokyo Metropolitan Government Main Bldg. No.1)
- TMG Disaster Prevention Information Website: <http://www.bousai.metro.tokyo.jp/>

### Further information on civil protection can be found on the following Websites

- Civil Protection Portal Site (Cabinet Secretariat) <http://www.kokuminhogo.go.jp/>
- Fire and Disaster Management Agency of the Ministry of Internal Affairs and Communications: <http://www.fdma.go.jp/>

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